

Council

26 November 2020

Report of Director of Resources

CAPITAL PROGRAMME 2020/21 ONWARDS

PURPOSE OF REPORT

This report seeks approval for an updated capital programme and its financing.

RECOMMENDATION

1. That the revised Capital Programme and financing arrangements for 2020/21, as detailed in Appendix 1, in the sum of £10,386,944 be approved
2. That the Revised Capital Programme for 2021/22, as detailed in Appendix 1, in the sum of £4,207,980 be approved
3. That the Programme for years 2022/23 onwards, as detailed in Appendix 1 in the sum of £1,731,162 be approved;
4. That the Programme be financed as set out in the report and the use of internally borrowed funds from the Council's cash balances of £617,000 be approved.
5. That the potential future liabilities outlined in Appendix 2 be noted

WARDS AFFECTED

All

STRATEGIC LINK

The Council's Capital Programme takes into account all the priorities and targets within the Corporate Plan and these are identified in the Capital Strategy. The Proposed Capital Programme will assist in delivering Council services that are important to residents' well-being and the Dales economy.

1 REPORT

1.1 Background and Introduction

The Council approved the initial Capital Programme for 2020/21 at the Council meeting on 5th March 2020. The programme has subsequently been updated at the Council meeting on 27th August 2020, following closure of the Council's accounts

for 2019/20. This report identifies new bids and highlights a funding requirement of £617,000 if all of the outlined potential schemes are approved.

1.2 New Schemes

The revised Capital Programme includes new schemes (shown in Table 1 below), which have been prioritised to reflect:

High Priority (shaded green): Projects that directly support the delivery of Corporate Plan priorities; which can be funded from within existing capital resources and can be delivered within a timescale of 12 months.

Medium Priority (shaded Amber): Projects that directly or indirectly support the Corporate Plan Priorities; can be funded from within existing capital resources and can be delivered within a timescale of 2 years.

Low Priority (shaded red): Projects where the costs are yet to be determined or cannot be implemented without external grant assistance or financial borrowing.

Table 1: New Bids

Scheme	Priority	2020/21	2021/22	2022/23 onwards	Source of Finance
Bradwell Social Housing Grant	High	40,000			Section 106
Calver Social Housing Grant	High		43,000		Section 106
Matlock Almshouse Trust Social Housing Grant	High		212,000		Section 106
Station House Council Housing	High		104,000		Section 106
Wirksworth Social Housing Grant	High		280,000		Section 106
Empty Homes Project for Council Housing	High	300,000			Section 106
Energy Efficiency GHG: LAD Phase 1B	High	880,000			Capital Grant/Capital Receipts
Climate Change Energy Efficiency Measures	High		65,000		Capital Programme Reserve

Climate Change Biomass Boiler	High		150,000		Internally Borrowed Funds
Climate Change Electrification of Heater	High		55,000		Capital Programme Reserve
Climate Change: Roof Mounted PV	Low			467,000	Internally Borrowed Funds
Ashbourne Park Pavilion Grant request	High	175,000			Capital Programme Reserve
Potential Purchase of Land at Longcliffe	Medium		250,000		Capital Receipts
Bakewell Road Matlock Development	High	10,000	790,820		Investment Reserve/Capital Programme Reserve
Resurfacing & relining of car parks	High	21,000			Capital Programme Reserve
Reinstatement of paths at Broadwalk Park	High	10,000			Capital Programme Reserve
Structural repairs at Hall Leys Park Clock Tower	High	40,000			Capital Programme Reserve
Resurfacing of Paths at Hall Leys Park	High		30,000		Capital Programme Reserve
Redevelopment of Bakewell Recreation Ground Toilets	Medium		80,000		Capital Programme Reserve
Ashbourne Recreation Ground Footbridge	High		40,000		Capital Programme Reserve

Ashbourne Recreation Building Rationalisation	High / Medium	25,000	20,000		Capital Programme Reserve
Property Condition Surveys	High	10,000			Capital Programme Reserve
Bakewell ABC	Medium		40,000		Capital Programme Reserve
Dimple Playing Fields Paths	High		30,000		Capital Programme Reserve
Small Sewer Site - Flagg	High	25,000			Capital Programme Reserve
Harrison way Northwood	Medium		40,000		Capital Programme Reserve
Shrovetide walk Ashbourne	Medium	40,000			Capital Programme Reserve
Hall Leys Park Plant Equipment Play Area	High	20,000			Capital Programme Reserve
Uninterruptable Power Supply	Medium		20,000		IT Reserve
Production Server Replacement	Medium			30,000	IT Reserve
Network Switch Replacement	Medium		30,000		IT Reserve
Disaster Recovery Storage	Medium			20,000	IT Reserve
VDI Server Replacement	Medium			30,000	Capital Programme Reserve
SQL 2012 Replacement	Medium		10,000		IT Reserve

Server 2016 Replacement	Medium			20,000	Capital Programme Reserve
Windows 2016 Server Consultancy	Medium			20,000	Capital Programme Reserve
Total New Bids		1,596,000	2,289,820	587,000	

1.3 Revised Capital Programme 2020/21

1.3.1 Proposed Capital Expenditure 2020/21

The revised capital programme for 2020/21 has been updated to reflect new bids and is summarised below:

Priority	Revised Budget 2020/21 £
People	48,200
Place	1,641,381
Prosperity	3,897,970
Other	4,799,393
Total Capital Expenditure	10,386,944

The spending shown in the table above is the aggregate of the scheme costs. All grants and contributions have been dealt with as part of the financing arrangements (shown below). The major projects where expenditure is forecast to be more than £250,000 for 2020/21 are as follows:

	£
Blenheim Road Redevelopment	250,000
Disabled Facilities Grants	491,470
Social Housing Grant - Tideswell	412,500
Social Housing Grant – Rural Villages	410,000
Non Traditional Homes Improvement Schemes	1,000,000
Social Housing Grant – Bakewell Road, Darley Dale	570,000
Empty Homes scheme for Council Housing	300,000
Energy Efficiency GHG LAD Phase 1B	880,000
Commercial Vehicle Renewal Scheme	464,350
Waste Vehicles – Waste Contract	3,612,382

1.3.2 Financing Arrangements 2020/21

The overall financing package for forecasted expenditure in 2020/21 is as follows:

	£	£
Capital Receipts		2,949,579

Grants and Contributions		2,054,420
Use of Reserves:		
Capital Programme Reserve	998,357	
Grants Unapplied Reserve including Section 106	1,341,869	
Information Technology Reserve	20,000	
Vehicle Renewals Reserve	464,350	
Carsington Reserve	20,070	
Customer Innovation Reserve	28,200	
Economic Development Reserve	10,000	
Waste Vehicles Reserve	2,500,100	
Total Reserves		5,382,945
Total Financing		10,386,944

1.4 Revised Capital Programme 2021/22

1.4.1 Proposed Capital Expenditure 2021/22

The revised capital programme for 2021/22 has been updated to reflect new bids and is summarised below:

Priority	Revised Budget 2021/22 £
Place	1,641,381
Prosperity	3,156,290
Other	661,690
Total Capital Expenditure	4,207,980

The spending shown in the table above is the aggregate of the scheme costs. All grants and contributions have been dealt with as part of the financing arrangements (shown below). The major projects where expenditure is forecast to be more than £250,000 for 2021/22 are as follows:

	£
Disabled Facilities Grants	491,470
Social Housing Grant – Matlock YMCA	500,000
Social Housing Grant – Wirksworth Community Land Trust	350,000
Social Housing Grant – Harlaam Wirksworth	280,000
Commercial Vehicle Renewal Scheme	280,000
Potential Purchase of land at Longcliffe	250,000
Bakewell Road, Matlock Development	790,820

1.4.2 Financing Arrangements 2021/22

The overall financing package for forecasted expenditure in 2021/22 is as follows:

	£	£
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Capital Receipts		345,000
Grants and Contributions		491,470
Use of Reserves:		
Capital Programme Reserve	605,870	
Carsington Reserve	6,690	
Grants Unapplied Reserve including Section 106	1,624,000	
Information Technology Reserve	140,000	
Vehicle Renewals Reserve	280,000	
Invest to Save Reserve	564,950	
Total Reserves		3,221,510
Internal Borrowing*		150,000
Total Financing		4,207,980

*See 1.5.3 below.

1.5 Revised Capital Programme 2022/23 Onwards

1.5.1 Proposed Capital Expenditure 2022/23 Onwards

The revised capital programme for 2022/23 onwards has been updated to reflect new bids and is summarised below:

Priority	Revised Budget 2022/23 Onwards £
Prosperity	491,470
Place	467,000
Other	772,692
Total Capital Expenditure	1,731,162

The spending shown in the table above is the aggregate of the scheme costs. All grants and contributions have been delay with as part of the financing arrangements (shown below). The major projects where expenditure is forecast to be more than £250,000 for 2021/22 are as follows:

	£
Disabled Facilities Grants	491,470
Commercial Vehicle Renewal Scheme	322,000
Climate Change Roof mounted PV	467,000

1.5.2 Financing Arrangements 2022/23 Onwards

The overall financing package for forecasted expenditure in 2022/23 onwards is as follows:

	£	£
Capital Receipts		110,000
Grants and Contributions		491,470

Use of Reserves:		
Capital Programme Reserve	160,287	
Carsington Reserve	6,692	
Vehicle Renewals Reserve	445,713	
IT Reserve	50,000	
Total Reserves		662,692
Internal Borrowing*		467,000
Total Financing		1,731,162

1.5.3 Internal Borrowing

*The proposed schemes to install a Biomass Boiler and Roof Mounted Photovoltaic solar panels to Matlock Town Hall is estimated to cost £617,000 in total. Funding for these schemes cannot currently be financed from the Council's Capital reserves, and no external Grants or Contributions are currently available for this purpose.

The Biomass Boiler installation is due to take place in 2021/22 and the Roof mounted Photovoltaic solar panels project is due to take place in 2022/23. If funding from reserves or contributions cannot be identified before the work commences, financing can be sought internally from the Council's working capital cash balances. The loss of investment income would be minimal due to falling interest rates.

The revenue Impact of internal Borrowing on the Council's Budget from 2021/22 onwards is shown below:

Scheme	Cost	Useful Life	Estimated Cost of Minimum Revenue Provision (MRP) per annum	Forecast Savings Generated per annum	Net Revenue Effect
Town Hall Biomass Boiler	£150,000	20 years	£7,500	(£10,000)	(£2,500)
Roof Mounted PV	£467,000	25 years	£18,680	(£64,000)	(£45,320)

1.6 Sources of Funding for Capital Programme

1.6.1 The table below shows the forecasted impact on the Council's Reserves and Balances of the above proposals:

Reserve	Opening balance	Internally Borrowed Funds	Expected Receipts	Used in Capital Programme	Estimated Balance 31 March 2024
	£	£	£	£	£
Capital receipts	2,962,476		550,000	3,404,579	107,897
Section 106	6,289,844		0	2,914,573	3,375,271
Capital programme reserve	1,807,120		0	1,764,514	42,606
Other strategic reserves	3,990,601		600,000	4,588,060	2,541
Capital Grants	235,693		3,037,360	3,037,360	235,693
Borrowing	0	617,000		617,000	0
	15,285,734	617,000	4,187,360	16,326,086	3,764,008

1.6.2 Officer Comments

The table above demonstrates that, if the capital programme proposals set out in this report are approved, sources of capital funding are forecast to reduce to £3,764,008 by 31 March 2024. However, grants and contributions and the amounts in other strategic reserves are set aside for specific purposes; if these are excluded the amount available for new capital schemes reduces to only £150,503.

The Corporate Leadership Team has identified a number of future capital liabilities and potential new projects that will be required in the next two years that have not been included in this revised capital programme. These projects are set out in Appendix 2. They total £85,000 but do not include the estimated cost of a traveller site, works at Lovers Walk or works identified in condition surveys at the Town Hall.

For a small district council in the current economic climate a capital programme of £16 million can be seen as fairly healthy. Members should note, however that much of the capital programme is spent on enhancing and replacing existing assets and that existing funds are likely to be depleted by 2023/24 and there will be a requirement for internal borrowing of £617,000.

2 RISK ASSESSMENT

2.1 Legal

The capital programme report has not legal implications as spending is within Council budgets. Internal borrowing is permitted under relevant guidelines.

2.2 Financial

If the proposed capital programme is approved, there is a need to borrow internally to meet the financing requirements of the capital programme for 2020/21 to 2023/24 onwards and most of the Council's sources of funding (except grants and contributions that can only be used for specific purposes) will be depleted by 31 March 2024, leaving little for future projects and capital improvements to existing assets. The financial risk, therefore, remains high.

The Council's Financial Strategy, approved in March, states that "Any under-spending on the revenue account will be transferred to strategic reserves to finance the Capital

Programme, top up the Investment Fund or to prepare for future revenue account pressures". Should an under-spending arise, capital financing requirements will be considered alongside other financial pressures. The Financial Strategy also states "The revenue consequences of all capital schemes should be assessed and included in the Medium Term Financial Plan"; such costs and potential income streams are identified as part of the business case for each capital project.

A risk assessment of the Capital Programme has been undertaken in the formulation of the schemes. The most significant risks are:

- Forecast capital receipts may not be achieved;
- Overspending on capital schemes with no available finance to meet the overspending;
- Budgets for individual projects may be insufficient when tenders are received;
- Insufficient funding for future projects (the Council's future requirement to finance mandatory Capital expenditure, such as Disabled Facility Grants, will need to be kept under review);
- Insufficient funding to deal with unforeseen capital expenditure, for example, if there was a requirement similar to the costs of addressing structural damage at the Memorial Gardens Toilets.

3 OTHER CONSIDERATIONS

- 3.1 In preparing this report, the relevance of the following factors has also been considered: prevention of crime and disorder, equalities, environmental, climate change, health, human rights, personnel and property.

4 CONTACT INFORMATION

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5 BACKGROUND PAPERS

None

6 ATTACHMENTS

Appendix 1: Capital Programme

Appendix 2: Potential Future Liabilities

Appendix 1 Capital Programme by Corporate Priority

People							
Service Area	Earmarked Schemes	Corporate Priority (new)	2020/21 including new schemes November Council	2021/22	2022/23	2023/24	Total
Resources	V13 Income Management system upgrade	People	20,000.00				20,000.00
Chief Executive	Customer Innovation Project - White Space	People	15,000.00				15,000.00
Chief Executive	Customer Innovation Project - Direct Debit set up	People	13,200.00				13,200.00
Total Programme		Total	48,200.00	-	-	-	48,200.00

Place							
Service Area	Earmarked Schemes	Corporate Priority (new)	2020/21 including new schemes November Council	2021/22	2022/23	2023/24	Total
Housing Services	Hurst farm Estate Cladding Programme	Place	51,295.50				51,295.50
Housing Services	Non Traditional Homes improvement schemes	Place	1,000,000.00				1,000,000.00
Regulatory Services	Condition Surveys - Parks & Pavilions	Place	67,355.00				67,355.00
Community & Environmental Services	Ashbourne Pavillion Project	Place	150,573.00				150,573.00
Community & Environmental Services	Ashbourne Pavillion Project Grant	Place	175,000.00				175,000.00
Community & Environmental Services	Bakewell Riverside Path	Place	10,000.00				10,000.00
Community & Environmental Services	Hall Leys Park Ranger Station	Place	1,157.00				1,157.00
Regulatory Services	Ashbourne Memorial Gardens and Bandstand	Place	70,000.00				70,000.00
Regulatory Services	Climate Change: Energy Efficiency Measures	Place	-	65,000.00			65,000.00
Regulatory Services	Climate Change: Town Hall Biomass Boiler	Place	-	150,000.00			150,000.00
Regulatory Services	Climate Change: Electrification of Heater	Place	-	55,000.00			55,000.00
Regulatory Services	Climate Change: Roof mounted PV	Place	-		467,000.00		467,000.00
Community & Environmental Services	Surface repairs & full relining of car parks	Place	21,000.00				21,000.00
Community & Environmental Services	Reinstatement of paths at Broadwalk Park	Place	10,000.00				10,000.00
Community & Environmental Services	Extensive structural & roof repairs required at Hall Leys Park	Place					
Community & Environmental Services	Clock Tower	Place	40,000.00				40,000.00
Community & Environmental Services	Resurfacing of of Paths in Hall Leys Park	Place	-	30,000.00			30,000.00
Community & Environmental Services	Ashbourne Recreation Gound Footbridge replacement	Place	-	40,000.00			40,000.00
Community & Environmental Services	Ashbourne Recreation Building Rationalisation	Place	25,000.00	20,000.00			45,000.00
Community & Environmental Services	Dimple Palying Fields, Matlock	Place		30,000.00			30,000.00
Community & Environmental Services	Hall Leys Park Play area - Plant Equipment	Place	20,000.00				20,000.00
Total Programme		Total	1,641,380.50	390,000.00	467,000.00	-	2,498,380.50

Prosperity							
Service Area	Earmarked Schemes	Corporate Priority (new)	2020/21 including new schemes November Council	2021/22	2022/23	2023/24	Total
Regeneration & Policy	Blenheim Road	Prosperity	250,000.00				250,000.00
Regulatory Services	Disabled facilities Grants	Prosperity	491,470.00	491,470.00	491,470.00		1,474,410.00
Housing Services	Social Housing Grants - Bakewell Lady Manners School	Prosperity	80,000.00				80,000.00
Housing Services	Social Housing Grant - Cromford / Matlock Bath	Prosperity	100,000.00				100,000.00
Housing Services	Social Housing Grant - Tideswell	Prosperity	412,500.00				412,500.00
Housing Services	Social Housing Grant - Rural village affordable Housing Grant	Prosperity	410,000.00				410,000.00
Housing Services	Social Housing Grant - Darley Dale	Prosperity	157,500.00				157,500.00
Housing Services	Social Housing Grant - Luke Lane / Mercaston Lane	Prosperity	-	135,000.00			135,000.00
Housing Services	Social Housing Grant - Matlock YMCA with NCHA	Prosperity	-	500,000.00			500,000.00
Housing Services	Social Housing Grant - Wirksworth community land trust	Prosperity	-	350,000.00			350,000.00
Housing Services	Social Housing Grant - Bakewell Alms-house Trust	Prosperity	35,000.00				35,000.00
Housing Services	Social Housing Grant - Bakewell Road, Darley Dale	Prosperity	570,000.00				570,000.00
Housing Services	Social Housing Grant - Harrison Alms-house Charity	Prosperity	26,500.00				26,500.00
Housing Services	Social Housing Grant - Ashbourne Empty Property Buy Back	Prosperity	25,000.00				25,000.00
Housing Services	Hurst Farm Social Club	Prosperity	110,000.00				110,000.00
Housing Services	Social Housing Grant - Bradwell	Prosperity	40,000.00				40,000.00
Housing Services	Social Housing Grant - Calver	Prosperity		43,000.00			43,000.00
Housing Services	Social Housing Grant - Matlock Almshouse Trust	Prosperity		212,000.00			212,000.00
Housing Services	Council Housing Station House	Prosperity		104,000.00			104,000.00
Housing Services	Social Housing Grant - Wirksworth	Prosperity		280,000.00			280,000.00
Housing Services	Empty Homes - Council Houses	Prosperity	300,000.00				300,000.00
Housing Services	Energy Efficiency GHG: LAD Phase 1B	Prosperity	880,000.00				880,000.00
Economic Development	Potential Purchase of land at Longcliffe	Prosperity	-	250,000.00			250,000.00
Economic Development	Bakewell Road, Matlock Development	Prosperity	10,000.00	790,820.00			800,820.00
Total Programme		Total	3,897,970.00	3,156,290.00	491,470.00	-	7,545,730.00

Other							
Service Area	Earmarked Schemes	Corporate Priority (new)	2020/21 including new schemes November Council	2021/22	2022/23	2023/24	Total
Community & Environmental Services	Pay & Display Ticket Machines	Other	6,000.00				6,000.00
Community & Environmental Services	Fishpond Meadow, Ashbourne: Car Park improvements	Other	27,000.00				27,000.00
Community & Environmental Services	Bakewell ABC Car Park improvements	Other	129,500.00				129,500.00
Community & Environmental Services	Monsal Head car Park improvements	Other	10,500.00				10,500.00
Regulatory Services	Darley Dale Down Station Improvements	Other	22,590.00				22,590.00
Community & Environmental Services	Wirksworth Steeple Arch cemetery extension	Other	40,000.00	20,000.00			60,000.00
Community & Environmental Services	Paths at Bakewell Cemetery	Other	3,749.00				3,749.00
Community & Environmental Services	Commercial Vehicles	Other	464,350.00	280,000.00	214,000.00	322,000.00	1,280,350.00
Community & Environmental Services	Waste Vehicles	Other	3,612,382.00				3,612,382.00
Community & Environmental Services	Miscellaneous Grants	Other	30,000.00	30,000.00	30,000.00	30,000.00	120,000.00
Community & Environmental Services	Carsington fund grants	Other	20,070.00	6,690.00	6,692.00		33,452.00
Regulatory Services	Hulland Ward Recreation Ground	Other	22,000.00				22,000.00
Community & Environmental Services	Capital Investment Transfer of Leisure	Other	89,678.96				89,678.96
Community & Environmental Services	Ashbourne Leisure Centre - Condition surveys	Other	144,520.81				144,520.81
Community & Environmental Services	Air handling unit at ARC	Other	40,000.00				40,000.00
Community & Environmental Services	Public Conveniences Condition survey works	Other	7,053.12				7,053.12
Resources	Microsoft Enterprise Agreement	Other	-	80,000.00			80,000.00
Regulatory Services	Works to war Memorials	Other	30,000.00				30,000.00
Regulatory Services	Estates salaries	Other	25,000.00	25,000.00	25,000.00	25,000.00	100,000.00
Community & Environmental Services	Redevelopment of Bakewell Rec Toilets Building	Other	-	80,000.00			80,000.00
Regulatory Services	2020/21 New Property Condition Surveys	Other	10,000.00				10,000.00
Community & Environmental Services	Bakewell ABC Various	Other		40,000.00			40,000.00
Regulatory Services	Small Sewer Site Flagg	Other	25,000.00				25,000.00
Regulatory Services	Harrison Way, Northwood	Other		40,000.00			40,000.00
Community & Environmental Services	Shrovetide Walk, Ashbourne	Other	40,000.00				40,000.00
Resources	Uninterruptable power supply	Other		20,000.00			20,000.00
Resources	Production Server replacement	Other			30,000.00		30,000.00
Resources	Network switch replacement	Other		30,000.00			30,000.00
Resources	Disaster recovery Storage	Other			20,000.00		20,000.00
Resources	VDI Server Replacement	Other			30,000.00		30,000.00
Resources	SQL 2012 Replacement	Other		10,000.00			10,000.00
Resources	Server 2016 Replacement	Other			20,000.00		20,000.00
Resources	Windows 2016 Server consultancy	Other			20,000.00		20,000.00
Total Programme		Total	4,799,393.89	661,690.00	395,692.00	377,000.00	6,233,775.89
Total Programme		Total	10,386,944.39	4,207,980.00	1,354,162.00	377,000.00	16,326,086.39

Appendix 2

UNFUNDED PROJECTS AND FUTURE LIABILITIES

Project	Details	Estimated cost £
Burials Review	Repairs identified in 2009 survey	44,000
Bakewell Cemetery Chapels	Repairs to roofs	20,000
Traveller Site	New site(s) to meet housing need	TBD
Lovers Walks, Matlock Bath	Detailed inspection of cliff faces, design of scheme & cost of remedial works	TBD
Matlock Town Hall	Replace metal windows (identified in 2014 condition survey)	TBD
WIFI Server Replacement	Replacement WiFi at Matlock Town Hall, deferred pending a review of future Town Hall use and service demands	21,000
	Total	85,000